Financial Report

June 30, 2025



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#### **Independent Auditor's Report**

To the Board of Directors West Virginia Infrastructure and Jobs Development Council Charleston, West Virginia

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business -type activities, and each major fund of the West Virginia Infrastructure and Jobs Development Council (the Council), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Council, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures in
  the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the proportionate share of the net pension liability (asset), the schedule of contributions to the PERS, the schedule of the proportionate share of the net OPEB liability (asset), the schedule of contributions to the RHBT, and the notes to required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied

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certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 1, 2025, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Brown, Edwards & Company, S. L. P. CERTIFIED PUBLIC ACCOUNTANTS

Charleston, West Virginia October 1, 2025

#### INTRODUCTION

Our discussion and analysis of the West Virginia Infrastructure and Jobs Development Council's (the "Council") financial performance provides an overview of the Council's financial activities for the fiscal year ended June 30, 2025. Please read it in conjunction with the Council's financial statements, which begin on page 11.

#### USING THIS REPORT

This report consists of a series of fund level and government-wide financial statements. The Statement of Net Position and Statement of Activities report the net position and activities of the Council as a whole. The Governmental Fund's Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balance report the Council's governmental fund balance and the respective changes in it. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Fund present the proprietary fund net position and the respective changes in net position. The Council's net position and the Council's fund balance represent ways to measure the Council's financial health or financial position. Over time, increases or decreases in the Council's net position and fund balance are indicators of whether its financial health is improving or deteriorating.

#### FINANCIAL HIGHLIGHTS

#### **Business Type Activities:**

- Total assets decreased \$804 thousand from \$859.6 million to \$858.8 million
- Deferred outflows of resources decreased \$1.7 thousand from \$588 thousand to \$586 thousand
- Total liabilities decreased \$14.9 million from \$138.9 million to \$124.0 million
- Deferred inflows of resources increased \$4.7 million from the previous year
- Net position increased \$9.3 million from \$721.3 million to \$730.6 million

#### Governmental Activities:

- Total assets increased \$165 thousand from the previous year
- Deferred outflows of resources decreased \$659 thousand
- Total liabilities decreased \$21.4 million
- Deficiency in net position decreased by \$20.9 million

#### Government Wide:

- Total assets decreased \$639 thousand from \$859.9 million to \$859.3 million
- Deferred outflows of resources decreased \$661 thousand from \$2.1 million to \$1.5 million
- Total liabilities decreased \$36.3 million from \$204.9 million to \$168.6 million
- Deferred inflows of resources increased \$4.7 million from the prior year
- Net position increased by \$30 million from \$657 million to \$687 million

#### Other Highlights:

- 12 water and wastewater loans were closed for the year ended June 30, 2025, on behalf of the Council. There were no economic development loans closed during the year.
- 99 water and wastewater grants and 2 economic development grants were closed for the year ended June 30, 2025, on behalf of the Council.

#### FINANCIAL ANALYSIS OF THE COUNCIL AS A WHOLE

Our analysis below focuses on the Net Position (Table 1) and Changes in Net Position (Table 2) of the Council:

Council:			Т	Sable 1				
				Position				
		2025		2025	2024 Business Type			2024
		siness Type		vernmental			Governmental Type Activities	
ASSETS		Activities	1 yp	e Activities	<i>F</i>	Activities	<u> 1 yr</u>	be Activities
Cash equivalents	\$	204,198,314	\$	444,893	\$	194,549,460	\$	279,314
Investments, restricted	Ψ	120,958,989	*	-	Ψ	114,485,664	*	
Loans receivable, net, restricted		531,996,965		_		549,090,456		_
Other		1,656,642		-		1,489,083		-
Total assets	\$	858,810,910	\$	444,893	\$	859,614,663	\$	279,314
DEFERRED OUTFLOWS O	F RESC	OURCES						
Deferred outflows of resources from pensions	\$	98,497	\$	-	\$	56,939	\$	-
Deferred outflows of resources from OPEB		1,853		-		4,019		-
Losses on bond refundings		485,907		880,487		526,966		1,539,478
Total deferred outflows of resources	\$	586,257	\$	880,487	\$	587,924	\$	1,539,478
I I I DII ITITO							_	
LIABILITIES  Pand naviable not	\$	121 607 252	\$	44 419 402	\$	126 470 620	\$	65 740 602
Bond payable, net Other	3	121,607,253 2,434,362	\$	44,418,402 175,125	2	136,479,630 2,426,288	2	65,749,693 243,267
Total liabilities	\$	124,041,615	\$	44,593,527	\$	138,905,918	\$	65,992,960
DEFERRED INFLOWS OF	RESOU	RCES						
Gains on bond refundings	\$	4,653,830	\$	-	\$	-	\$	-
Deferred inflows of resources from pensions		54,974		-		80		-
Deferred inflows of resources from OPEB		1,375		_		9,914		-
Total deferred inflows of resources	\$	4,710,179	\$	-	\$	9,994	\$	-
NET POSITION								
Restricted for bond								
indentures and enabling legislation	\$	723,840,903	\$	444,893	\$	703,155,234	\$	279,314
Restricted for OPEB and pension		43,780		<u>-</u>		6,287		-
Unrestricted (deficit)		6,760,690		(43,713,040)		18,125,154		(64,453,482)
Total net position	\$	730,645,373	\$	(43,268,147)	\$	721,286,675	\$	(64,174,168)

#### FINANCIAL ANALYSIS OF THE COUNCIL AS A WHOLE (Continued)

Table 2
Changes in Net Position

Revenues           Program revenues           Charges for services         \$ 4,542,589         \$ -         \$ 4,564,581         \$ -           General revenues         Wiscellaneous revenues         25         -         (4,670)         -           Intergovernmental         46,000,000         22,210,175         46,000,000         22,201,225           Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses           General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,669         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,4		2025 Business Type Activities	2025 Governmental Type Activities	2024 Business Type Activities	2024 Governmental Type Activities
Charges for services         \$ 4,542,589         \$ -         \$ 4,564,581         \$ -           General revenues         Miscellaneous revenues         25         -         (4,670)         -           Intergovernmental         46,000,000         22,210,175         46,000,000         22,201,225           Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses         General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698	Revenues				
General revenues           Miscellaneous revenues         25         -         (4,670)         -           Intergovernmental         46,000,000         22,210,175         46,000,000         22,201,225           Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses           General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127	Program revenues				
Miscellaneous revenues         25         -         (4,670)         -           Intergovernmental         46,000,000         22,210,175         46,000,000         22,201,225           Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses           General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position (deficit)         9,358,698         20,906,021         7,974,200         19,951,127	Charges for services	\$ 4,542,589	\$ -	\$ 4,564,581	\$ -
Intergovernmental         46,000,000         22,210,175         46,000,000         22,201,225           Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses         General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	General revenues				
Investment earnings         15,502,593         165,579         15,292,565         114,267           Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses         General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Miscellaneous revenues	25	-	(4,670)	-
Total general revenues         61,502,618         22,375,754         61,287,895         22,315,492           Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses         General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Intergovernmental	46,000,000	22,210,175	46,000,000	22,201,225
Total revenues         66,045,207         22,375,754         65,852,476         22,315,492           Expenses         General & administrative         1,527,499         - 1,552,559         - 1,552,559         - 1,552,559         - 1,552,559         - 2,364,365           Bond issuance costs         406,613	Investment earnings	15,502,593	165,579	15,292,565	114,267
Expenses         General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Total general revenues	61,502,618	22,375,754	61,287,895	22,315,492
General & administrative         1,527,499         -         1,552,559         -           Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Total revenues	66,045,207	22,375,754	65,852,476	22,315,492
Interest on long-term debt         3,339,295         1,469,733         5,025,867         2,364,365           Bond issuance costs         406,613         -         -         -           Infrastructure & economic development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Expenses				
Bond issuance costs       406,613       -       -       -       -         Infrastructure & economic development       47,287,855       -       47,923,699       -         Loss on uncollectible loans       4,125,247       -       3,376,151       -         Total expenses       56,686,509       1,469,733       57,878,276       2,364,365         Changes in net position       9,358,698       20,906,021       7,974,200       19,951,127         Beginning net position (deficit)       721,286,675       (64,174,168)       713,312,475       (84,125,295)	General & administrative	1,527,499	-	1,552,559	-
Infrastructure & economic development       47,287,855       - 47,923,699       - 2,3376,151       - 3,376,151       - 3,376,151       - 2,364,365         Total expenses       56,686,509       1,469,733       57,878,276       2,364,365         Changes in net position (deficit)       9,358,698       20,906,021       7,974,200       19,951,127         Beginning net position (deficit)       721,286,675       (64,174,168)       713,312,475       (84,125,295)	Interest on long-term debt	3,339,295	1,469,733	5,025,867	2,364,365
development         47,287,855         -         47,923,699         -           Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Bond issuance costs	406,613	-	-	-
Loss on uncollectible loans         4,125,247         -         3,376,151         -           Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Infrastructure & economic				
Total expenses         56,686,509         1,469,733         57,878,276         2,364,365           Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	*	47,287,855	-	, , , , , , , , , , , , , , , , , , ,	-
Changes in net position         9,358,698         20,906,021         7,974,200         19,951,127           Beginning net position (deficit)         721,286,675         (64,174,168)         713,312,475         (84,125,295)	Loss on uncollectible loans	4,125,247		3,376,151	
Beginning net position (deficit) 721,286,675 (64,174,168) 713,312,475 (84,125,295)	Total expenses	56,686,509	1,469,733	57,878,276	2,364,365
(deficit) 721,286,675 (64,174,168) 713,312,475 (84,125,295)	Changes in net position	9,358,698	20,906,021	7,974,200	19,951,127
		721,286,675	(64,174,168)	713,312,475	(84,125,295)
	Ending net position (deficit)	\$730,645,373	(\$43,268,147)	\$721,286,675	(\$64,174,168)

#### FINANCIAL ANALYSIS OF THE COUNCIL AS A WHOLE (Continued)

**Cash equivalents**, which include short-term, highly liquid investments with original maturities of 90 days or less, increased \$9.8 million from \$194.8 million to \$204.6 million.

**Investments** increased \$6.5 million due to increase in investment earnings.

**Loans receivable** decreased \$17 million. This decrease was offset by reductions to bonds payable of \$36.2 million.

**Deferred outflows of resources** had a decrease of \$661 thousand. This was due to a decrease of \$700 thousand in losses on bond refundings, a increase of \$42 thousand of deferred outflows for pensions, and a \$2 thousand decrease in deferred outflows for OPEB.

**Total liabilities** decreased \$36.3 million primarily due to a net decrease of \$36.2 million in bonds payable and a decrease of other liabilities of \$60 thousand from the previous year.

**Deferred inflows of resources** increased by \$4.7 million due to the net increase of current year pension and OPEB activity of \$46 thousand and the \$4.6 million gain on refunding for the 2024 Series Chesapeake Bay Bonds.

**Restrictions of net position** are the result of constraints placed on the use of net position which have been imposed externally through debt covenants and by law through enabling legislation. Net position restricted for bond indentures and enabling legislation increased approximately \$20.9 million during the current year. This increase was primarily a result of a decrease in bonds payable of \$14.9 million, increases of restricted cash of \$21 million and investments of \$6.5 million offset by a decrease in the restricted portion of loans receivable of \$17.1 million.

**Unrestricted net position** for business type activities as of June 30, 2025, is \$6.8 million, a decrease from the prior year of approximately \$11.4 million.

**Fund balance/government-wide net position** the only activity reported in the governmental fund relates to future payments of the general obligation bonds which mature through fiscal year 2027. See Note 8 in the Notes to the Financial Statements for further detail. Although the governmental fund reports a deficit, an amount not to exceed \$22.25 million of intergovernmental revenue is statutorily provided every year by the State of West Virginia from mineral severance tax in order to pay the debt service for the general obligation bonds. The total government - wide net position as of June 30, 2025, is \$687 million.

**Charges for services** consist of interest earnings on loans to projects which decreased during the current year by \$22 thousand. Loans receivable had a net decrease of \$17.1 million during the current year.

**Intergovernmental activity** consists of \$22.2 million mineral severance tax revenue and \$46 million excess lottery revenue, both appropriated from the State. The mineral severance tax revenue was received from the State's general fund into the Debt Service Fund to pay the general obligation bonds debt service payments required in fiscal year 2025. Excess lottery revenue represents the amount in the State's lottery fund in the State Treasury appropriated by the Legislature to the Council for loans, grants, and other funding assistance, as well as payment of debt service on the 2024 Series bonds, issued to provide grants for the Chesapeake Bay and Greenbrier Watershed projects.

#### FINANCIAL ANALYSIS OF THE COUNCIL AS A WHOLE (Continued)

**Investment earnings** consist of earnings on excess lottery revenue and earnings on repayments of principal and interest on loans to projects. Investment earnings also include earnings on committed but not yet disbursed excess lottery proceeds and earnings on mineral severance tax revenue that is invested prior to payment of debt service on the general obligation bonds. Subsequent to the payment of debt service, any residual mineral severance tax revenue is transferred to the business type activity fund and then invested accordingly.

Investment earnings increased \$261 thousand from the prior year. Interest rates for the money market accounts remained consistent throughout the year.

**Interest on long-term debt** decreased approximately \$2.6 million. The decrease is the result of lower interest rates obtained from several bond refundings in recent years.

Infrastructure and economic development activity consists of grants paid to projects, binding commitments as well as the contributions for the required State match for the federally sponsored Drinking Water Treatment Revolving Fund and the Clean Water State Revolving Fund. The current year disbursement of state matching funds was approximately \$7,166,600 allocated to the Drinking Water Treatment Revolving Fund and \$12,626,800 was allocated to the Clean Water State Revolving Fund. As of year-end, the Council has 48 binding commitments for water and wastewater projects. These include 12 loans and 36 grants for which the funds are committed and not disbursed as described in Note 15 to the financial statements. Council has 4 binding commitments for economic development projects, which include 2 loans and 2 grants.

**Loss on uncollectible loans** increased \$749 thousand due to an increase in the allowance for uncollectible loans in the amount of \$5.0 million, offset by the write off of three forgivable loans and the payoff of two others.

#### **BUDGETARY HIGHLIGHTS**

West Virginia Code §29-22-18a (Section 18a) created within the State's lottery fund in the State Treasury an excess lottery revenue fund from which moneys are disbursed in specific allocations to various State accounts, including the Council.

Section 18a and related subsections of the West Virginia Code provide for certain deposits to accounts available to the Council for debt service payments and to fund water, wastewater, and economic development projects. Of the \$46 million appropriated, the first \$6 million is used for debt service on the Series 2024 bonds. These bonds were issued for the Chesapeake Bay and Greenbrier Watershed projects and the remaining \$40 million is used for water, wastewater and economic development projects.

For the year ended June 30, 2025, deposits of \$40 million were made (80%) for water, wastewater, and (20%) for economic development projects. For water and wastewater no more than 25% of the funds deposited are to be spent on grants. For the year ended June 30, 2025, Council approved 20% for grants. On the first day of each month, if the amount available for grants is below \$1,000,000, Council may convert up to 30% of the funds available for loans to be used for grants.

#### **DEBT ADMINISTRATION**

The Infrastructure General Obligation Bonds and Refunding Bonds constitute a direct and general obligation of the State, and the full faith and credit of the State is pledged to secure the payment of the principal and interest on such bonds. The debt service on such general obligation bonds is paid from the dedication of mineral severance taxes in the State's general fund. As of June 30, 2025, there were three (3) Series of Bonds outstanding totaling \$42,428,467. The Series 1999 A Capital appreciation Bonds are outstanding in the amount of \$17,873,467, the 2015 Series A Refunding in the amount of \$17,855,000, and 2017 Series Refunding Bonds in the amount of \$6,700,000. The Infrastructure General Obligation Bonds are rated AA- by Standard & Poor's Ratings Service ("S&P"), AA by Fitch, Inc. ("Fitch"), and Aa2 by Moody's Investor Service, Inc. ("Moody's").

The West Virginia Water Development Authority (the Authority) is authorized to issue, on behalf of the Council, infrastructure and refunding bonds, which do not constitute a debt or pledge of the faith and credit of the State, for the purpose of providing funds to enable the Council to finance the acquisition or construction of water, wastewater and infrastructure projects. The debt service on such infrastructure bonds are paid from repayments of principal and interest on a set of defined loans previously made by the Authority on behalf of the Council.

The Authority has two series of Infrastructure Revenue Refunding Bonds outstanding. As of June 30, 2025, the 2012 Series A Bonds have principal outstanding in the amount of \$20,940,000 and the 2016 Series A Bonds have principal outstanding in the amount of \$51,485,000. The 2012 Series A Bonds paid \$1,450,000 in principal and the 2016 Series A Bonds paid \$2,205,000 in principle during the fiscal year ended June 30, 2025.

The 2012 Series A Bonds and 2016 Series A Bonds had a Moody's rating of A1 and a Fitch rating of A+. The Authority's (and thereby, the Council's bonds) reflects the State's moral obligation, which is based on the State's rating. Ultimately, rating strength is provided by the pledge to maintain a debt service reserve fund equal to the maximum annual debt service on all outstanding bonds and servicing of underlying loans. If the amount in the reserve funds falls below the required maximum annual debt service level, the Governor, on notification by the Authority, may request the State's Legislature to appropriate the necessary funds to replenish the reserve to its required level. The State's Legislature, however, is not legally required to make such appropriation.

On December 5, 2024, The West Virginia Water Development Authority, on behalf of the Infrastructure Jobs and Development Council, issued the 2024 Series A Revenue Refunding Bonds to refund the outstanding 2014 Series A bonds. The 2024 Series bonds had a rating of AAA by S&P and Aa3 by Moody's. As of June 30, 2025, \$41,310,000 in principal was outstanding. \$3,505,000 principal was paid in fiscal year 2025 for the 2014 Series A bonds. These bonds are secured by the State's Excess Lottery Revenue Fund.

Any desired explanation of the significance of such ratings described above should be obtained from the respective rating agencies. There is no assurance that a particular rating will continue for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgement of the rating agency, circumstances so warrant.

#### FACTORS WHICH MAY AFFECT THE COUNCIL

Currently known facts, decisions or conditions that are expected to have a significant effect on financial position or results of operations (revenues, expenses, and other changes in fund balance and net position) include several factors.

The Legislature appropriated to the Council \$46 million for fiscal year 2026 from the excess lottery revenue fund. This amount is contingent on revenue collected from state video lottery operations meeting expected projections; therefore, the Council may receive up to \$40 million to provide additional loans, grants and other funding assistance and an additional \$6 million restricted for debt service on bonds issued to fund Chesapeake Bay and Greenbrier Watershed projects.

There are several other factors which are unknown that may affect the Council. These factors include the changes in existing legislation and regulations, amounts collected in the excess lottery fund, market conditions that could impact investment income or affect the viability of issuing additional revenue bonds, and economic conditions that may affect the repayment of Council loans.

Due to the uncertainty on the future repayment of these loans, as well as other economic development project loans, the Council maintains a reserve for uncollectible economic development project loans to recognize current events.

#### CONTACTING THE COUNCIL'S MANAGEMENT

This financial report is designed to provide a general overview of the Council's finances and to show the Council's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Executive Director or Chief Financial Officer, West Virginia Water Development Authority, 1009 Bullitt Street, Charleston, West Virginia 25301 (Phone: 304-414-6500) or the Executive Director, West Virginia Infrastructure and Jobs Development Council, 1009 Bullitt Street, Charleston, West Virginia 25301 (Phone: 304-414-6500).

# **Financial Statements**

#### Statement of Net Position June 30, 2025

	G	overnmental Activities	B	usiness Type Activities	 Total
ASSETS  Cash equivalents, including restricted amounts of \$197,944,561 (Note 6) Investments, restricted (Notes 6 and 7)  Accrued interest receivable, restricted, net of allowances of \$1,903,442  Loans receivable, net of allowances of \$40,850,397  Net pension asset (Note 10)  Miscellaneous receivable	\$	444,893 - - - - -	\$	204,198,314 120,958,989 1,592,623 531,996,965 43,780 20,239	\$ 204,643,207 120,958,989 1,592,623 531,996,965 43,780 20,239
Total assets	\$	444,893	\$	858,810,910	\$ 859,255,803
DEFERRED OUTFLOWS OF RESOURCES  Losses on bond refundings  Deferred outflows of resources from OPEB (Note 11)  Deferred outflows of resources from pensions (Note 10)	\$	880,487 - -	\$	485,907 1,853 98,497	\$ 1,366,394 1,853 98,497
LIABILITIES	\$	880,487	\$	586,257	\$ 1,466,744
Accounts payable  Due to other State of West Virginia agencies (Note 9)  Accrued interest payable  General obligation bonds (Note 8)  Due within one year, net of unamortized	\$	- - 175,125	\$	117,192 351,776 1,965,394	\$ 117,192 351,776 2,140,519
premium of \$1,489,348		22,854,348		-	22,854,348
Due after one year, net of unamortized premium of \$500,587		21,564,054		-	21,564,054
Revenue bonds (Note 8)  Due within one year, net of unamortized premium of \$626,135		-		6,666,135	6,666,135
Due after one year, net of unamortized premium of \$7,246,118		-		114,941,118	114,941,118
Total liabilities	\$	44,593,527	\$	124,041,615	\$ 168,635,142
DEFERRED INFLOWS OF RESOURCES  Gains on bond refundings  Deferred inflows of resources from OPEB (Note 11)  Deferred inflows of resources from pensions (Note 10)	\$		\$	4,653,830 1,375 54,974	\$ 4,653,830 1,375 54,974
	\$		\$	4,710,179	\$ 4,710,179
NET POSITION  Restricted for bond indentures and enabling legislation (Note 14)  Restricted for pension  Unrestricted (deficit)	\$	444,893 - (43,713,040)	\$	723,840,903 43,780 6,760,690	\$ 724,285,796 43,780 (36,952,350)
Total net position (deficit)	\$	(43,268,147)	\$	730,645,373	\$ 687,377,226

#### **Statement of Activities**

Year Ended June 30, 2025

Net (Expenses) Revenues and Changes in Net Position Program Governmental **Business-Type** Functions/Programs Revenue Activities Activities Expenses Total Governmental activities: Interest on long-term debt 1,469,733 \$ (1,469,733) \$ (1,469,733)Business-type activities: Infrastructure and jobs development 56,686,509 4,542,589 (52,143,920)(52,143,920)4,542,589 Total primary government 58,156,242 (1,469,733)(52,143,920) General revenues: 46,000,000 Intergovernmental (Note 9) 22,210,175 68,210,175 Other miscellaneous 25 25 Investment earnings 165,579 15,502,593 15,668,172 Total general revenues and transfers 22,375,754 61,502,618 83,878,372 Change in net position 20,906,021 9,358,698 30,264,719 Net position (deficit), beginning of year (64,174,168)721,286,675 657,112,507 Net position (deficit), end of year \$ (43,268,147) \$ 730,645,373 \$ 687,377,226

#### Balance Sheet - Governmental Fund June 30, 2025

	t Service Fund
ASSETS Cash equivalents (Note 6)	\$ 444,893
FUND BALANCE Restricted fund balance	\$ 444,893

# Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Fund Year Ended June 30, 2025

	Debt Service Fund
REVENUES:	
Intergovernmental (Note 9)	\$ 22,210,175
Investment earnings	165,579
Total revenues	22,375,754
EXPENDITURES: Debt service:	
Principal	20,955,000
Interest	1,255,175
Total expenditures	22,210,175
Net change in fund balance	165,579
FUND BALANCE, beginning	279,314
FUND BALANCE, ending	\$ 444,893

#### Statement of Net Position - Proprietary Fund June 30, 2025

	Enterprise Fund
ASSETS	
CURRENT ASSETS	4 224 422 244
Cash equivalents, including restricted amounts of \$197,499,668 (Note 6)	\$ 204,198,314
Investments, restricted (Notes 6 and 7)	120,958,989
Current portion of loans receivable, restricted	28,674,651
Accrued interest receivable, restricted, net of allowances of \$1,903,442  Miscellaneous receivable	1,592,623
Total current assets	20,239 355,444,816
NONCURRENT ASSETS	
Net pension asset (Note 10)	43,780
Loans receivable, net of allowances of \$40,850,397, restricted	503,322,314
Total assets	\$ 858,810,910
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources from OPEB (Note 11)	\$ 1,853
Deferred outflows of resources from pensions (Note 10)	98,497
Loss on bond refundings	485,907
HADILITIES	\$ 586,257
CURRENT HARMITIES	
CURRENT LIABILITIES Accounts payable	\$ 117,192
Due to other State of West Virginia agencies (Note 9)	351,776
Accrued interest payable	1,965,394
Current portion of revenue bonds payable, net of unamortized	1,303,33 .
premium of \$626,135 (Note 8)	6,666,135
Total current liabilities	9,100,497
NONCURRENT LIABILITIES	
Noncurrent portion of revenue bonds payable, net of unamortized	
premium of \$7,246,118 (Note 8)	114,941,118
Total liabilities	\$ 124,041,615
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources from OPEB (Note 11)	\$ 1,375
Deferred inflows of resources from pensions (Note 10)	54,974
Gain on bond refundings	4,653,830
	\$ 4,710,179
NET POSITION	
Restricted for bond indentures and enabling legislation (Note 14)	\$ 723,840,903
Restricted for pension	43,780
Unrestricted	6,760,690
Total net position	\$ 730,645,373

#### Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Fund Year Ended June 30, 2025

	En	nterprise Fund
INTEREST CHARGES FOR SERVICES	\$	4,542,589
OPERATING EXPENSES		
Infrastructure and economic development		47,287,855
Provisions for uncollectible loan principal and accrued interest		4,125,247
General and administrative (Note 12)		1,527,499
Bond issuance costs		406,613
Total operating expenses		53,347,214
Operating loss		(48,804,625)
NONOPERATING REVENUES (EXPENSES)		
Miscellaneous revenue		25
Intergovernmental (Note 9)		46,000,000
Investment earnings, net		15,502,593
Interest on bonds		(3,339,295)
Total nonoperating revenues, net		58,163,323
Change in net position		9,358,698
NET POSITION, beginning		721,286,675
NET POSITION, ending	\$	730,645,373

#### Statement of Cash Flows - Proprietary Fund

Year Ended June 30, 2025

	En	terprise Fund
OPERATING ACTIVITIES		22 702 402
Receipts of principal on loans	\$	30,788,198
Receipts of interest on loans		4,412,522
Disbursements of loans		(17,819,953)
Disbursements of grants		(47,287,855)
Disbursements of general and administrative expenses		(1,248,419)
Disbursements on behalf of employees		(609,106)
Net cash used in operating activities		(31,764,613)
NONCAPITAL FINANCING ACTIVITIES		
Miscellaneous revenue		25
Proceeds from issuance of revenue bonds		45,313,303
Excess lottery and other appropriations		46,000,000
Principal paid on revenue bonds		(53,465,000)
Interest paid on revenue bonds		(5,464,129)
Net cash provided by noncapital financing activities		32,384,199
INVESTING ACTIVITIES		
Purchase of investments		(157,857,814)
Proceeds from sale of investments		152,901,567
Investment earnings		13,985,515
Net cash provided by investing activities		9,029,268
Net increase in cash and cash equivalents		9,648,854
CASH EQUIVALENTS, beginning		194,549,460
CASH EQUIVALENTS, ending	\$	204,198,314
Reconciliation of operating loss to net cash used in operating activities:		
Operating loss	\$	(48,804,625)
Adjustment to reconcile operating loss to net cash used in operating		
activities:		
Provisions for uncollectible loan principal and accrued interest		4,125,247
Changes in operating accounts:		
Due to other agencies		79,339
Loans receivable		12,968,244
Miscellaneous receivables		217,663
Accrued interest receivable		(347,729)
Net pension asset		(42,716)
Net OPEB asset		5,223
Accounts payable		27,778
Deferred outflows of resources from pension and OPEB		(39,392)
Deferred inflows of resources from pension and OPEB		46,355
Net cash used in operating activities	\$	(31,764,613)

## Notes to Financial Statements June 30, 2025

#### Note 1 - Reporting Entity

The West Virginia Infrastructure and Jobs Development Council (the Council) was created as a governmental entity of the State of West Virginia (the State) under the provisions of Chapter 31, Article 15A, Section 3 of the Code of West Virginia, 1931, as amended, and known as the West Virginia Infrastructure and Jobs Development Act (the Act). The Council has statutory responsibility to review the preliminary applications for wastewater facilities, water facilities or combination projects, or infrastructure projects seeking State funding and to either make a written recommendation as to the infrastructure project financing, in terms of the kind, amount and source of funding, which the project sponsor should pursue and which the State infrastructure agency or agencies should consider an appropriate investment of public funds, or a determination that the project or infrastructure project is not eligible for funding assistance from any State infrastructure agency or the project or infrastructure project is not otherwise an appropriate or prudent investment of State funds, and make a recommendation that the project sponsor not seek funding from any State infrastructure agency.

The Council consists of thirteen voting members, including the Governor or their designee as chairman and executive representation from the Housing Development Fund, Department of Environmental Protection, Economic Development Authority, Water Development Authority (the Authority), Bureau for Public Health, Public Service Commission and six members representing the general public. The Authority serves as the administrative agency for the Council, is the fiduciary agent of the West Virginia Infrastructure Fund and is authorized to issue infrastructure revenue and refunding bonds on behalf of the Council.

As the State is able to impose its will over the Council, the Council is included in the State's annual comprehensive financial report as an enterprise fund.

#### Note 2 – Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the government. The effect of inter-fund activity has been eliminated from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

Separate financial statements are provided for the governmental fund and the enterprise fund, which are reported as separate columns in the government-wide financial statements.

#### Note 3 - Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

The government reports the following major governmental fund:

# Notes to Financial Statements June 30, 2025

The *Debt Service Fund* accounts for the accumulation of resources for and the payment of principal and interest on long term debt.

The government reports the following major proprietary fund:

The Enterprise Fund accounts for the operations of certain lending activities that are financed with debt, which is secured by a pledge of fees and charges for that activity. In addition, a grant program for watershed improvements was funded with proceeds of a bond issue. The debt service on the bond issue is to be paid from annual appropriations of funds from an external revenue source.

The effect of interfund activity has been eliminated from the government-wide financial statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary fund are interest on loans receivable. Operating expenses for the proprietary fund include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Note 4 – Significant Accounting Policies

#### **Budgetary Accounting**

Except for excess lottery revenue appropriated to the enterprise fund for expenditure and mineral severance taxes appropriated to the debt service fund for debt service, the Council's funds are not subject to the Legislative budget process.

#### Cash Equivalents

Cash equivalents include investments with original maturities of less than ninety days.

#### Investments

All investments are reported in accordance with generally accepted accounting principles (GAAP) and are carried at either cost, amortized cost, or fair value as applicable.

#### Allowance for Uncollectible Loans

The Council uses the allowance method of providing for loan losses on economic development project and forgivable loans. The provision for loan losses charged to operating expense is based on factors which deserve current recognition in estimating possible losses, such as growth and composition of the loan portfolio, relationship of the allowance for uncollectible loans to outstanding loans, current financial condition of the borrowers, changes in specific industries, and overall economic conditions. No interest is accrued for loans once management has determined they may be uncollectible.

The Council also issues certain loans that are forgivable under specified criteria. The Council maintains a provision for loan loss for the balance of loans expected to be forgiven.

Because of uncertainties in the estimation process, including local and industry economic conditions, as well as collateral values, it is reasonably possible that management's estimate of losses in the loan portfolio for economic development

# Notes to Financial Statements June 30, 2025

projects and the related allowance may materially change in the near term. The amount of change that is reasonably possible, however, cannot be estimated.

The Council has not established an allowance for uncollectible loans in its loan portfolio for water and wastewater projects because of remedies available to it in the loan agreements that exist between the Authority on behalf of the Council and the various entities to which the loans were made.

#### **Inter-Fund Transactions**

During the normal course of Council operations, transfers of resources to provide services take place between funds. Interfund transactions are recorded as transfers as determined by Council management.

#### Bond Premiums, Discounts, and Issuance Costs

Bond premiums and discounts are amortized using the straight-line method over the varying terms of the bonds issued. The straight-line method is not in accordance with GAAP, but the difference in amortization using the straight-line method, versus the effective interest method, which is in accordance with GAAP, is not material to the financial statements as a whole. Bond issuance costs are expensed as incurred.

#### Deferred Outflows of Resources / Deferred Inflows of Resources

The statement of net position reports a separate financial statement element called deferred outflows of resources. This financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until that time. The council reports losses on bond refundings, certain pension amounts, and certain OPEB amounts as deferred outflows of resources on the statement of net position.

The statement of net position reports a separate financial statement element called deferred inflows of resources. This financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Council reports deferred inflows of resources related to certain pension amounts and certain OPEB amounts on the statement of net position.

#### Pension

For purposes of measuring the net pension asset, deferred outflows of resources and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the West Virginia Public Employees Retirement System (PERS) and additions to/deductions from PERS fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments in the PERS are reported at fair value.

#### Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the West Virginia Retiree Health Benefit Trust OPEB Plan (RHBT) and additions to/deductions from RHBT's fiduciary net position have been determined on the same basis as they are reported by RHBT. For this purpose, RHBT recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for certain pooled investments, money

## Notes to Financial Statements June 30, 2025

market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

#### Arbitrage Rebate Payable

The United States Internal Revenue Code of 1986, as amended (the "Code"), prescribes restrictions applicable to the Council as issuer of Infrastructure Fund Revenue and Refunding Bonds. Among those include restrictions on earnings on the bond proceeds. The Code requires payment to the federal government of investment earnings on certain bond proceeds in excess of the amount that would have been earned if the proceeds were invested at a rate equal to the yield on the bonds. As of June 30, 2025, the Council is not liable to the federal government as a result of arbitrage.

#### **Fund Balances**

In the governmental fund financial statements, fund balance has been reported as restricted. Restricted fund balances represent fund balances which are restricted by constraints placed on its use of resources by either (1) externally imposed creditors, grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions and enabling legislation. The Council's governmental fund is restricted by enabling legislation.

#### **Net Position**

Net position is presented as restricted for bond indentures and enabling legislation, restricted for OPEB and pension, or unrestricted. Net position restricted for bond indentures and enabling legislation represents assets restricted for the repayment of bond proceeds or by bond covenants. Net position restricted for pension represents assets restricted for the payment of pension benefits. When an expense is incurred for purposes for which both restricted and unrestricted net position is available, restricted resources are applied first.

#### Note 5 – Reconciliation of Government-Wide and Fund Financial Statements

Total fund balance on governmental fund balance sheet

Amounts reported in the statement of net position differ from the governmental fund balance sheet because of the following:

\$

444,893

Under the current financial recourses' measurement focus and	-	•
Under the current financial resources' measurement focus and		
modified accrual basis of accounting, deferred outflows of		
resources and liabilities related to debt and debt service are not		
recorded until due and are not included in the governmental funds		
balance sheet:		
Deferred outflows of resources		880,487
General obligation bonds		(44,418,402)
Accrued interest on general obligation bonds		(175,125)
Net position (deficit) of governmental activities	\$	(43,268,147)

## Notes to Financial Statements June 30, 2025

Amounts reported in the statement of activities differ from the statement of revenues, expenditures, and changes in fund balance – governmental fund because of the following:

Net change in fund balance – governmental fund \$
Principal debt payments recorded on the modified accrual basis of accounting are not recorded in the governmental activities
Accretion of interest related to capital appreciation bonds is an expense of the governmental activities

Change in net position of governmental activities

\$

\$ 20,906,021

165,579

(214,558)

20,955,000

#### Note 6 – Deposit and Investment Risk Disclosures

The Authority, as fiscal agent for the Council, adopted and adheres to investment guidelines for the Council. Those guidelines and the General Revenue Bond Resolution authorize the Council to invest all bond proceeds and other revenues in obligations of the United States and certain of its agencies, certificates of deposit, public housing bonds, direct and general obligations of states which are rated in either of the two highest categories by Standard & Poor's Corporation, advance-refunded municipal bonds and repurchase agreements relating to certain securities. With the exception of deposits and investments of the General Obligation Debt Service Fund, investments are managed by the financial institution serving as trustee for the Council.

As required by West Virginia Code, the mineral severance tax revenue appropriated annually for debt service on the general obligation bonds is deposited in the General Obligation Debt Service Fund held by the Treasurer of the State of West Virginia and is invested in accordance with the Act and in conformity with investment guidelines of the West Virginia Board of Treasury Investments (BTI).

The Council participates in the BTI West Virginia Money Market Pool, which is an amortized cost pool in accordance with GAAP and the criteria specifying that the pool must transact with their participants at a stable net asset value per share and meet requirements for portfolio maturity, portfolio quality, portfolio diversification, portfolio liquidity, and shadow pricing. The BTI does not place limitations or restrictions on participant withdrawals from the pool, such as redemption notice periods, maximum transaction amounts, and any authority to impose liquidity fees or redemption gates. Investment income earned is pro-rated to the Council at rates specified by the BTI based on the balance of the deposits maintained in relation to the total deposits of all state agencies participating in the pool. Such funds are available to the Council with overnight notice. The funds deposited are invested in accordance with investment guidelines of the BTI. The Council's balance, which is included in its cash and cash equivalents, reports a carrying value of \$444,893 as of June 30, 2025.

#### Interest Rate Risk - West Virginia Money Market Pool

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The West Virginia Money Market Pool is subject to interest rate risk.

The overall weighted average maturity of the investments of the WV Money Market Pool cannot exceed 60 days. Maximum maturity of individual securities cannot exceed 397 days from date of purchase, except for government floating rate notes, which can be up to 762 days. The following table provides information on the weighted average maturities for the various asset types in the WV Money Market Pool:

## Notes to Financial Statements June 30, 2025

Security Type	Carrying Value (In Thousands)		WAM (Days)
Corporate bonds and notes	\$	35,000	1
Commercial paper		6,065,609	46
Negotiable certificates of deposit		1,537,010	49
Repurchase agreements		985,100	1
Money market funds		3,691	1
	\$	8,626,410	41

#### Interest Rate Risk - All Other Investments

As of June 30, 2025, the Council had the following investments and maturities:

	Investment Maturities (In Y				
Investment Type	<b>Carrying Value</b>	Less than 1	1-5		
U.S. Treasury obligations (carried at fair value)	\$ 103,831,870	\$ 60,038,683	\$ 43,793,187		
Commercial paper (carried at fair value)	14,192,819	14,192,819	-		
Corporate bonds (carried at fair value)	2,934,300	-	2,934,300		
Money markets (carried at amortized cost)	204,198,314	204,198,314			
	\$ 325,157,303	\$ 278,429,816	\$ 46,727,487		

As a means of limiting its exposure to carrying value losses arising from rising interest rates, the Authority's investment guidelines for the Council limit the maturities of investments not matched to a specific debt or obligation of the Council to five years or less, unless otherwise approved by the Authority.

#### Concentration of Credit Risk - West Virginia Money Market Pool

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single corporate issuer. The BTI investment policy prohibits the West Virginia Money Market Pool from investing more than 5% of their assets in any one corporate name or one corporate issue.

#### Concentration of Credit Risk - All Other Investments

The Authority's investment guidelines for the Council manage concentration of credit risk by limiting its investment activity so that at any time its total deposit and investment portfolio will not exceed the percentage limits as to the permitted investments. The enterprise fund investment portfolio's percentage of permitted investments is shown below:

## Notes to Financial Statements June 30, 2025

Permitted Investments	Maximum Percentage of Portfolio	Enterprise Fund Percentage as of June 30, 2025
Direct Federal Obligations	100%	31.93%
Federally Guaranteed Obligations	100%	-
Federal Agency Obligations	90%	-
Money Markets	90%	62.80%
Repurchase Agreements/Investment Contracts	90%	-
Time Deposits/Certificates of Deposit	90%	-
Demand Deposits	30%	-
Corporate Obligations	15%	5.27%
Other State/Local Obligations	15%	-
West Virginia Obligations	15%	-
Housing Bonds – Secured by Annual Contributions Contracts	5%	-

With the exception of money market funds, repurchase agreements/investment contracts, time deposits/certificates of deposit and demand deposits, investments that comprise more than 15% of the investment portfolio must be direct federal, federal agency, or federally guaranteed obligations.

All other investments listed above that comprise more than 15% of the investment portfolio must be either provided by an institution with a rating of at least "A/A" by Moody's and/or Standard and Poor's, invested in a money market fund rated "AAAm" or "AAAm-G" or better by Standard and Poor's, secured by obligations of the United States or not exceed the insurance limits established by the FDIC unless adequate collateral is provided.

#### Credit Risk - West Virginia Money Market Pool

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The WV Money Market Pool has been rated AAAm by Standard & Poor's. A fund rated AAAm has extremely strong capacity to maintain principal stability and to limit exposure to principal losses due to credit, market, and/or liquidity risks. AAAm is the highest principal stability fund rating assigned by Standard & Poor's. The BTI itself has not been rated for credit risk by any organization.

The BTI limits the exposure to credit risk in the WV Money Market Pool by requiring all long-term corporate debt be rated A+ or higher by Standard & Poor's (or its equivalent) and short-term corporate debt be rated at A-1 or higher by Standard & Poor's (or its equivalent). The following table provides information on the credit ratings of the WV Money Market Pool's investments (in thousands):

Security Type	Rating		rrying Value Thousands)	Percent of Pool Assets
Corporate bonds and notes	A-1+	<u></u> \$	35,000	0.40%
Commercial paper	A-1+		3,314,070	38.42
	A-1		2,751,539	31.90
Negotiable certificates of deposit	A-1+		841,000	9.75
	A-1		696,010	8.07
Money market funds	AAAm		3,691	0.04
Repurchase agreements (underlying securities):				
U.S. Treasury bonds and notes*	AA+		846,600	9.81
U.S. Agency bonds and notes	AA+		138,500	1.61
		\$	8,626,410	100.00%

<sup>\*</sup>U.S. Treasury issues are explicitly guaranteed by the United States government and are not considered to have credit risk.

## Notes to Financial Statements June 30, 2025

#### Credit Risk - All Other Investments

The table below provides information on the credit ratings of the Council's cash equivalents and investments:

		Standard	
Security Type	Moody's	& Poor's	<b>Carrying Value</b>
Money markets	Aaa-mf	AAAm	\$ 188,136,694
Money market**	No rating	No rating	15,896,888
Money market	No rating	No rating	164,732
U.S. Treasury obligations*	Aa1	AA+	103,831,870
Corporate bonds	Aaa	AA+	1,484,625
	Aa2	AA	1,449,675
Commercial paper	P-1	A-1	8,324,489
	P-1	A-1+	5,868,330
			\$ 325,157,303

<sup>\*</sup>US Treasury issues are explicitly guaranteed by the United States government and are not subject to credit risk.

Credit risk with investment of bond proceeds is managed by the limitation on investment of those proceeds in the following types of debt securities in accordance with the Authority's investment guidelines for the Council and the authorizing General Revenue Bond Resolution: Government obligations, obligations of certain federal agencies, either representing the full faith and credit of the United States of America or which are rated Aaa-mf by Moody's and AAAm by Standard and Poor's, certain types of commercial paper, advance-refunded municipal bonds, certain general obligations of the State of West Virginia or any other state, or other forms of investments approved in writing by the applicable bond insurer, if any.

Accordingly, the credit risk with the investment of cash assets other than bond proceeds, known as "other revenues," is managed by the limitation on investment of other revenues in the following types of debt securities in accordance with the Authority's investment guidelines for the Council: direct obligations of or obligations guaranteed by the United States of America, the State of West Virginia or any other state, provided that obligations of other states meet certain requirements, obligations of certain federal agencies, certain types of indebtedness of public agencies or municipalities, corporate indebtedness meeting certain requirements or any other debt security investment permitted with bond proceeds.

#### Custodial Credit Risk - West Virginia Money Market Pool

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the BTI will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Repurchase agreements are required to be collateralized by at least 102% of their value, and the collateral is held in the name of the BTI. The BTI or its agent does not release cash or securities until the counterparty delivers its side of the transaction.

#### Custodial Credit Risk - All Other Investments

The Authority's investment guidelines for the Council put certain restrictions on repurchase agreements, including the following: the Council can only enter into repurchase agreements with financial institutions having a credit rating of at least "A/A"; collateral is limited to direct federal, federally guaranteed or federal agency obligations; collateral is required to be delivered to a third-party custodian, the Council or the trustee; and, the financial institution must guarantee the

<sup>\*\*</sup>The total balance of this investment is FDIC insured.

## Notes to Financial Statements June 30, 2025

aggregate market value of the collateral will equal or exceed the outstanding repurchase agreement by the margin specified in the respective repurchase agreement. As of June 30, 2025, the Council held no securities that were subject to custodial credit risk.

#### Foreign Currency Risk - All Investments

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. There are no securities that are subject to foreign currency risk.

A reconciliation of investments as disclosed in this Note to the amounts reported on the Statement of Net Position - Proprietary Fund is as follows:

As disclosed in this Note:

 $\begin{array}{lll} \mbox{Total investments} & $325,157,303 \\ \mbox{Less: cash equivalents} & $(204,198,314) \\ \mbox{Carrying amount of investments} & $120,958,989 \\ \end{array}$ 

As reported on the Statement of Net Position –

Proprietary Fund:

Investments \$ 120,958,989

#### Note 7 - Investments Measured at Fair Value

The Council measures the investments listed below at fair value for financial reporting purposes. GAAP defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is a market-based measurement, not an entity-specific measurement. The Council categorizes fair value measurements within the fair value hierarchy established by GAAP.

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

Level 1 inputs - Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.

Level 2 inputs - Other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs - Unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs.

U.S. Treasury obligations, U.S. government agency obligations, corporate bonds, and commercial paper are reported at fair value, which is determined by a third-party pricing service based on an asset portfolio pricing models and other sources.

The table below summarizes the recurring fair value measurements of investment securities based on the fair value hierarchy as of June 30, 2025.

#### **Notes to Financial Statements**

June 30, 2025

<b>Investment Type</b>	Level 1	Level 2	Level 3	Total
U.S. Treasury obligations	\$ -	\$ 103,831,870	\$ -	\$ 103,831,870
Commercial paper	-	14,192,819	-	14,192,819
Corporate bonds	-	2,934,300	-	2,934,300
Total	\$ -	\$ 120,958,989	\$ -	\$ 120,958,989

#### Note 8 – Long-Term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2025:

	Balance July 1, 2024			Debt Reductions		Balance June 30, 2025	
Governmental fund type:							
General Obligation Bonds							
1999 Series A Capital							
Appreciation Bonds	\$ 26,160,412	\$	1,113,055	\$	9,400,000	\$	17,873,467
2015 Series A Refunding	26,300,000		-		8,445,000		17,855,000
2017 Series A Refunding	9,810,000		-		3,110,000		6,700,000
	62,270,412		1,113,055		20,955,000		42,428,467
Proprietary fund type:							_
Revenue and Refunding Bonds							
2012 Series A Refunding	22,390,000		-		1,450,000		20,940,000
2014 Series A	49,810,000		-		49,810,000		-
2016 Series A Refunding	53,690,000		-		2,205,000		51,485,000
2024 Series A Refunding	-		41,310,000		-		41,310,000
	125,890,000		41,310,000		53,465,000		113,735,000
Total	\$ 188,160,412	\$	42,423,055	\$	74,420,000	\$	156,163,467

#### Debt Service Fund (Governmental Activity)

The proceeds from the Council's bond programs, which originated with a 1994 Constitutional Amendment authorizing the issuance of \$300,000,000 in Infrastructure General Obligation Bonds, provide financial assistance to infrastructure and economic development projects throughout the state. All general obligation bonds are considered a moral obligation of the State of West Virginia. The source of repayment for the general obligation, capital appreciation, and refunding bonds is the annual receipt of \$22.2 million of mineral severance tax revenue deposited into the Governmental Fund from the State's general fund. Principal, net of accretion, and interest paid on these bonds were \$20,955,000 and \$1,255,175, respectively for the year ended June 30, 2025.

Future maturities of general obligation bonds and capital appreciation bonds, with interest rates ranging from 2.0% to 7.625% and maturing through 2027, are as follows:

	Principal	Interest	Total
2026	\$ 12,115,000	\$ 836,375	\$ 12,951,375
2027	 12,440,000	311,000	 12,751,000
	\$ 24,555,000	\$ 1,147,375	\$ 25,702,375

## Notes to Financial Statements June 30, 2025

**Capital Appreciation Bonds:** 

	aı	incipal, net of mounts to be accreted in future years	а	ounts to be ccreted in ture years	Total
2026	\$	9,083,577	\$	166,423	\$ 9,250,000
2027		8,789,890		660,110	 9,450,000
Total capital appreciation bonds  Total general obligation bonds and		17,873,467	\$	826,533	\$ 18,700,000
capital appreciation bonds		42,428,467			
Add: unamortized premium		1,989,935			
Less: amount due within one year		(22,854,348)			
Amount due after one year	\$	21,564,054			

#### **Business Type Activity**

Future maturities of principal and interest of revenue and refunding bonds, with interest ranging from 2.0% to 5.0% and maturing through October 2046, are as follows:

	Principal	Interest	Total
2026	\$ 6,040,000	\$ 5,215,731	\$ 11,255,731
2027	7,305,000	4,757,738	12,062,738
2028	7,655,000	4,404,363	12,059,363
2029	7,925,000	4,043,263	11,968,263
2030	 8,130,000	 3,670,688	 11,800,688
	37,055,000	22,091,783	59,146,783
			 _
2031-2035	45,575,000	12,260,925	57,835,925
2036-2040	22,170,000	4,104,694	26,274,694
2041-2045	8,160,000	1,120,900	9,280,900
2046	 775,000	 19,375	 794,375
	76,680,000	17,505,894	94,185,894
Total revenue and refunding bonds	 113,735,000	\$ 39,597,677	\$ 153,332,677
Add: unamortized premium	7,872,253		 _
Less: amount due within one year	(6,666,135)		
Amount due after one year	\$ 114,941,118		

The \$6,000,000 statutory allocation of revenues from the State Excess Lottery Revenue Fund to the Council will pay annual debt service on the 2024 Series A Refunding Bonds. West Virginia Code §29-22-18a prescribes the priority and timing of the deposits to the Council for debt service.

The primary source of repayment for the remaining revenue and refunding bonds is the receipt of payments of principal and interest on a set of loans, known as defined loans, previously made to projects from general obligation and revenue bond proceeds. Repayments of principal and interest on the defined loans of \$8,165,294 and \$413,442 respectively were available for revenue bond debt service of \$6,860,313, comprised of \$3,655,000 for principal and \$3,205,313 for interest, respectively for the year ended June 30, 2025.

# Notes to Financial Statements June 30, 2025

#### **Debt Refundings**

On December 5, 2024, the Council issued 2024 Series A Revenue Refunding Bonds in the face amount of \$41,310,000, with interest rates of 5%, to refund \$46,305,000 of the remaining balance of the Council's outstanding 2014 Series A revenue bonds. The proceeds of \$45,313,303 (including original issue premium of \$4,003,303) and other funds available to the Council were used to pay \$406,613 issuance costs relating to the refunding bond issue and the remaining was deposited in an irrevocable trust to provide for redemption of the bonds.

The refunding resulted in a difference between the reacquisition price and the net carrying amount of the refunded debt of \$4,955,467. This difference is recognized as gain on bond refundings and will be amortized to interest expense through fiscal year 2034. The Council completed the refunding to reduce its total debt service payments over the next 9 years by \$4,721,975 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$4,006,260.

#### Note 9 – Transactions with State of West Virginia Agencies

The Council received \$22.2 million of mineral severance tax revenue from the State's general fund into the Debt Service Fund to accommodate the general obligation bonds debt service payments required in fiscal year 2025. Funds remaining after the payment of general obligation bonds debt service have been transferred to the Enterprise Fund to provide additional lending and granting capacity, which is consistent with the Council's purpose.

West Virginia Code §29-22-18a (Section 18a) created within the State's lottery fund in the State Treasury an excess lottery revenue fund from which moneys are disbursed in specific allocations to various State accounts, including the Council. \$46 million in Excess Lottery funds was appropriated to the West Virginia Infrastructure Council in accordance with Senate Bill 250. The first \$6 million is to be used for debt service on the Series 2014 bonds that were issued for the Chesapeake Bay and Greenbrier Watershed projects (and subsequently the Series 2024 bonds that refunded the Series 2014 bonds) and the remaining \$40 million is to be used for water, wastewater, and economic development projects around the state.

During the year ended June 30, 2025, the Council contributed \$7,166,600 to the Department of Environmental Protection for the required State match for the federally sponsored Drinking Water Treatment Revolving Fund to secure federal dollars and continue that program. The Council also contributed, during the year ended June 30, 2025, \$12,626,800 to the Department of Environmental Protection for the required State match for the federally sponsored Clean Water State Revolving Fund to secure federal dollars and continue that program as well.

The West Virginia Water Development Authority (the Authority) as the fiduciary agent of the Council, pays for certain expenses on behalf of the Council. As of June 30, 2025, the Council incurred \$1,527,499 of expenses of which \$351,776 remains unpaid at June 30, 2025.

#### Note 10 - Pension Benefits

#### Plan Description

The Council contributes to the Public Employees' Retirement System (PERS), a cost-sharing multiple-employer defined benefit pension plan administered by the West Virginia Consolidated Public Retirement Board (CPRB). PERS covers substantially all employees of the State and its component units, as well as employees of participating non-State governmental entities who are not participants of another state or municipal retirement system. Benefits under PERS include retirement, death, and disability benefits, and have been established and may be amended by action of the State

## Notes to Financial Statements June 30, 2025

Legislature. CPRB issues a publicly available financial report that includes financial statements for PERS that may be obtained at www.wvretirement.com.

#### Benefits Provided

PERS provides retirement benefits as well as death and disability benefits. For employees hired prior to July 1, 2015, qualification for normal retirement is age 60 with five years of service or at least age 55 with age and service equal to 80 or greater. For all employees hired July 1, 2015, and later, qualification for normal retirement is age 62 with 10 years of service. The straight-life annuity retirement benefit is equivalent to 2% of average salary multiplied by years of service. For employees hired prior to July 1, 2015, final average salary is the average annual salary from the highest 36 consecutive months within the last fifteen years of employment. For all employees hired July 1, 2015, and later, final average salary is the average annual salary of the highest 60 consecutive months within the last fifteen years of employment. For employees hired prior to July 1, 2015, terminated members with at least five years of contributory service who do not withdraw their accumulated contributions may elect to receive their retirement annuity beginning at age 62. For all employees hired July 1, 2015, and later, this age increases to 64 with 10 years of service.

#### **Contributions**

Contributions as a percentage of payroll for members are established by statutes, subject to legislative limitations and are not actuarially determined. Contributions as a percentage of payroll for employees are established by the CPRB. Current funding policy requires contributions, consisting of member contributions of 4.5% of annual earnings, and employer contributions of 9.0% of covered payroll for each of the years ended June 30, 2025, 2024, and 2023, respectively. All members hired July 1, 2015, and later will contribute 6% of annual earnings.

During the years ended June 30, 2025, 2024, and 2023, the Council's contributions to PERS required and made were approximately \$38,551, \$34,138, and \$36,405, respectively.

Pension assets, pension expense (revenue), and deferred outflows of resources and deferred inflows of resources related to pensions.

At June 30, 2025, the Council reported an asset of \$43,780 for its proportionate share of the net pension asset. The net pension asset reported at June 30, 2025, was measured as of June 30, 2024, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of July 1, 2023, rolled forward to the measurement date of June 30, 2024. The Council's proportion of the net pension asset was based on the Council's share of contributions to the pension plan relative to the contributions of all employers participating in PERS for the year ended June 30, 2024. At June 30, 2024, the Council's proportion was 0.026595 percent, which was an increase of 0.002836 percent from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the Council recognized pension expense of \$9,171. At June 30, 2025, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

D-t-----

	Outflows of Resources		Deferred Inflowers		
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between the Council's	\$	-	\$	50,966	
contributions and proportionate share of contributions Differences in assumptions		467 -		- 4,008	

#### **Notes to Financial Statements**

June 30, 2025

	Out	eferred tflows of sources	red Inflows Resources
Differences between expected and actual experience The Council's contributions made subsequent to the		59,479	 -
measurement date of June 30, 2024		38,551	
Total	\$	98,497	\$ 54,974

The amount of \$38,551 reported as deferred outflows of resources related to pensions resulting from the Council's contributions subsequent to the measurement date will be recognized as an increase in the net pension asset in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2026	\$ (21,852)
2027	63,743
2028	(18,726)
2029	(18,193)

#### **Actuarial Assumptions**

The total pension liability in the July 1, 2023 actuarial valuation, which was used for the measurement date of June 30, 2024, was determined using the following actuarial assumptions, applied to all periods in the measurement:

Inflation 2.75 percent

Salary Increases 2.75 - 7.37 percent, average, including inflation 7.25 percent, net of pension plan investment expense

Mortality rates were based on 100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2021 for active employees, 111% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2021 for retired healthy males, 118% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with scale MP-2021 for retired healthy females, 119% of Pub-2010 General / Teachers Disabled Male table, headcount weighted, projected generationally with scale MP-2021 for disabled males, and 124% of Pub-2010 General / Teachers Disabled Female table, headcount weighted, projected generationally with scale MP-2021 for disabled females, 109% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2021 for beneficiary males, and 121% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2021 for beneficiary females.

An experience study, which was based on the years 2018-2023, was used for the 2023 actuarial valuation that was rolled forward to the measurement date of June 30, 2024.

The long-term rates of return on pension plan investments were determined using the building block method in which estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of long-term geometric rates of return are summarized in the following table:

# Notes to Financial Statements June 30, 2025

		Long-term Expected Rate of
Asset Class	<b>Target Allocation</b>	Return
Domestic equity	22.5%	6.5%
International equity	22.5%	9.1%
Fixed income	15.0%	4.3%
Real estate	12.0%	5.8%
Private equity	12.0%	9.2%
Private credit	6.0%	9.8%
Hedge funds	10.0%	4.6%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employer contributions will continue to follow the current funding policies. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Council's proportionate share of the net pension asset (liability) to changes in the discount rate

The following presents the Council's proportionate share of the net pension asset (liability) calculated using the discount rate of 7.25 percent, as well as what the Council's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate:

	1% Decrease 6.25%		Current Discount Rate 7.25%		1% Increase 8.25%	
Council's proportionate share of the net pension asset (liability)	\$	(222,798)	\$	43,780	\$	268,902

#### Note 11 - Other Postemployment Benefits

#### Plan Description

The West Virginia Other Postemployment Benefit Plan (the OPEB Plan) is a cost-sharing, multiple-employer, defined benefit other post-employment benefit plan and covers the retirees of State agencies, colleges and universities, county boards of education, and other government entities as set forth in the West Virginia Code Section 5-16D-2 (the Code). The financial activities of the OPEB Plan are accounted for in the West Virginia Retiree Health Benefit Trust Fund (RHBT), a fiduciary fund of the State of West Virginia. The OPEB Plan is administered by a combination of the West Virginia Public Employees Insurance Agency (PEIA) and the RHBT staff. OPEB Plan benefits are established and revised by PEIA and the RHBT management with approval of their Finance Board. The PEIA issues a publicly available financial report of the RHBT that can be obtained at www.peia.wv.gov or by writing to the West Virginia Public Employees Insurance Agency, 601 57th Street, SE Suite 2, Charleston, WV 25304.

# Notes to Financial Statements June 30, 2025

#### Benefits Provided

Council employees who retire are eligible for PEIA health and life benefits, provided they meet the minimum eligibility requirements of the PERS or meet certain other eligibility requirements of other West Virginia Consolidated Public Retirement Board (CPRB) sponsored retirement plans. RHBT provides medical and prescription drug insurance and life insurance benefits to those qualified participants. Life insurance is provided through a vendor and is primarily funded by member contributions. The medical and prescription drug insurance is provided through two options: Self-Insured Preferred Provider Benefit Plan - primarily for non-Medicare-eligible retirees and spouses or External Managed Care Organizations - primarily for Medicare-eligible retirees and spouses.

The RHBT Medicare-eligible retired employees and their Medicare-eligible dependents receive medical and drug coverage from a Medicare Advantage Prescription Drug Plan (MAPD) administered by a vendor. Under this arrangement, the vendor assumes the financial risk of providing comprehensive medical and drug coverage with limited co-payments. Non-Medicare retirees continue enrollment in PEIA's Preferred Provider Benefit or the Managed Care Option. The RHBT collects employer contributions for Managed Care Organization (MCO) participants and remits capitation payments to the MCO. Survivors of retirees have the option of purchasing medical and prescription drug coverage.

Eligible participants hired after June 30, 2010, will be required to fully fund premium contributions upon retirement. The Plan is a closed plan to new entrants.

#### **Contributions**

West Virginia Code section 5-16D-6 assigns to the PEIA Finance Board the authority to establish and amend contribution requirements of the plan members and the participating employers. Participating employers are required by statute to contribute at a rate assessed each year by the RHBT. The annual contractually required rate is the same for all participating employers. Employer contributions represent what the employer was billed during the respective year for their portion of the pay as you go premiums, commonly referred to as paygo, retiree leave conversion billings, and other matters, including billing adjustments. The annual contractually required per active policyholder per month rates for State non-general funded agencies and other participating employers effective June 30, 2025, 2024, and 2023, respectively, were:

	2	2025		2024	2023	
Paygo Premium	\$	34	\$	-	\$	70

Contributions to the OPEB plan from the Council were \$1,588, \$0, and \$3,766, for the years ended June 30, 2025, 2024, and 2023, respectively.

Members retired before July 1, 1997, pay retiree healthcare contributions at the highest sponsor subsidized rate, regardless of their actual years of service. Members retired between July 1, 1997, and June 30, 2010, pay a subsidized rate depending on the member's years of service. Members hired on or after July 1, 2010, pay retiree healthcare contributions with no sponsor provided implicit or explicit subsidy.

Retiree leave conversion contributions from the employer depend on the retiree's date of hire and years of service at retirement as described below:

- Members hired before July 1, 1988, may convert accrued sick or annual leave days into 100% of the required retiree healthcare contribution.
- Members hired from July 1, 1988, to June 30, 2001, may convert accrued sick or annual leave days into 50% of the required retiree healthcare contribution.

## Notes to Financial Statements June 30, 2025

The conversion rate is two days of unused sick and annual leave days per month for single healthcare coverage and three days of unused sick and annual leave days per month for family healthcare coverage.

Contributions by nonemployer contributing entities in special funding situations.

The State of West Virginia is a nonemployer contributing entity that provides funding through SB 419, effective July 1, 2012, amended by West Virginia Code §11-21-96 (the Code). The State provides a supplemental pre-funding source dedicating \$30 million annually to the RHBT Fund from annual collections of the Personal Income Tax Fund and dedicated for payment of the unfunded liability of the RHBT. The \$30 million transferred pursuant to this Code shall be transferred until the Governor certifies to the Legislature that an independent actuarial study has determined that the unfunded liability of RHBT has been provided for in its entirety or July 1, 2037, whichever date is earlier. Under the current policy, the OPEB plan is considered fully funded at a funded ratio, on a present value of benefits, of more than 120%. This funding is to the advantage of all RHBT contributing employers.

The State is a nonemployer contributing entity that provides funding through SB 469, which was passed February 10, 2012, granting OPEB liability relief to the 55 County Boards of Education effective July 1, 2012. The public school support plan (PSSP) is a basic foundation allowance program that provides funding to the local school boards for "any amount of the employer's annual required contribution allocated and billed to the county boards for employees who are employed as professional employees, employees who are employed as service personnel and employees who are employed as professional student support personnel", within the limits authorized by the State Code. This special funding under the school aid formula subsidizes employer contributions of the county boards of education. The amount of special funding for the PSSP for the OPEB plan's fiscal year 2024 was \$0 as a result of \$0 Paygo billed in fiscal year 2024.

## OPEB Assets, OPEB Expense (Revenues), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The Council did not receive an allocation of the net OPEB asset and certain plan level allocable deferred inflows of resources, deferred outflows of resources, and OPEB expense, as well as related special funding amounts for the year ended June 30, 2025, because the Council did not make any contributions to the plan due to the plan not requiring Paygo billings for the year ended June 30, 2024, which is the measurement period. As a result, the Authority's net OPEB asset for the year ended June 30, 2025 is \$0.

The net OPEB asset reported at June 30, 2025 was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2023, and rolled forward to a measurement date of June 30, 2024. The Council's proportion of the net OPEB asset was based on its proportionate share of employer and non-employer contributions to the OPEB Plan for the fiscal year ended on the measurement date. At June 30, 2024, the Council's proportion was .000000 percent, which is a decrease of .003300 percent from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the Council recognized OPEB expense (revenue) of \$438 and \$- for support provided by the State under special funding situations. At June 30, 2025, the Council reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	erred Inflows Resources
Changes in proportion and differences between Council's		
contributions and proportionate share of contributions	\$ 265	\$ 1,375

#### **Notes to Financial Statements**

June 30, 2025

	Ou	eferred tflows of esources	 red Inflows Resources
The Council's contributions subsequent to the measurement date of			
June 30, 2024		1,588	-
Total	\$	1,853	\$ 1,375

The amount of \$1,588 reported as deferred outflows of resources related to OPEB resulting from the Council's contributions subsequent to the measurement date will be recognized as an increase in the net OPEB asset in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending June 30,	_	
2026	\$	(733)
2027		(29)
2028		48
2029		(396)

#### **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to a measurement date of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	Rates based on 2015-2020 OPEB experience study and dependent on pension plan participation and attained age, and range from 2.75% to 5.18%, including inflation
Investment rate of return	7.40%, net of OPEB plan investment expense, including inflation
Healthcare cost trend	Trend rate for pre-Medicare and Medicare per capita costs at 5.0% medical and
rates	8.0% drug. The trends increased over four years to 7.0% and 9.5%, respectively.
	The trends then decrease linearly for 5 years until ultimate trend rate of 4.5% is reached in plan year end 2033.
Actuarial cost method	Entry Age Normal
Amortization method	Level percentage of payroll
Remaining amortization period	20 year closed period beginning June 30, 2017

#### **Mortality Rates**

Post-retirement mortality retirement rates were based on Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 100% for males and 108% for females for Teachers' Retirement System (TRS), Pub-2010 General Below-Median Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 106% for males and 113% for females for PERS, and Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2021 and scaling factors of 100% for males and females for West Virginia Death, Disability, and Retirement Fund (Trooper A) and West Virginia State Police Retirement System (Trooper B). Pre-retirement mortality rates were based on Pub-2010 General Employee Mortality Tables projected with MP-2021 for TRS, Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2021 and scaling factors of 100% for males and females for TRS, Pub-2010

## Notes to Financial Statements June 30, 2025

Below-Median Income General Employee Mortality Tables projected with MP-2021 for PERS, and Pub-2010 Public Safety Employee Mortality Tables projected with scale MP-2021 for Troopers A and B.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period of July 1, 2015, through June 30, 2020.

The actuarial valuation as of June 30, 2023, reflects changes to the healthcare-related assumptions which include per capita claims costs, healthcare trend rate, coverage and continuance and participation rates.

The long-term expected rate of return of 7.40% on OPEB plan investments was determined by a combination of an expected long-term rate of return of 7.60% for long-term assets invested with the West Virginia Investment Management Board (WVIMB) and an expected short-term rate of return of 2.75% for assets invested with the BTI. Long-term prefunding assets are invested with the WVIMB. The strategic asset allocation consists of 45% equity, 15% fixed income, 6% private credit and income, 12% private equity, 10% hedge fund and 12% real estate invested. Short-term assets used to pay current year's benefits and expenses are invested with the BTI.

The long-term rate of return on OPEB plan investments are determined using a building block method in which best estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Target asset allocations, capital market assumptions (CMA), and forecast returns were provided by the Plan's investment advisors, including the WVIMB. The projected return for the Money Market Pool held with the BTI was estimated based on the WVIMB assumed inflation of 2.50% plus a 25-basis point spread. The target allocation and estimates of annualized long-term expected real returns assuming a 10-year horizon are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Equity	45.00%	7.4%
Fixed Income	15.00%	3.9%
Private Credit and Income	6.00%	7.4%
Private Equity	12.00%	10.0%
Hedge Funds	10.00%	4.5%
Real Estate	12.00%	7.7%

#### Discount Rate

A single discount rate of 7.40% was used to measure the total OPEB liability. This single discount rate was based on the expected rate of return on OPEB plan investments of 7.40%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made in accordance with the prefunding and investment policies. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Other Key Assumptions

Members hired on or after July 1, 2010 pay 100% of the costs of coverage, resulting in no implicit or explicit employer cost. Consequently, these members are excluded from the actuarial valuation.

## Notes to Financial Statements June 30, 2025

Sensitivity of the Council's Proportionate Share of the Net OPEB Asset (Liability) to Changes in the Discount Rate

The following presents the Council's proportionate share of the net OPEB asset (liability) calculated using the current discount rate, as well as what the Council's proportionate share of the net OPEB asset (liability) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage-point higher than the current rate:

	1% Decrease 6.40%	)	Current Disco		1% Increase 8.40%			
Council's proportionate share of the net OPEB asset	_							
(liability)	\$	-	\$	-	\$ -	-		

Sensitivity of the Council's Proportionate Share of Net OPEB Asset (liability) to changes in the healthcare cost trend rates.

The following presents the Council's proportionate share of the net OPEB asset (liability), as well as what the Council's proportionate share of the net OPEB asset (liability) would be if they were calculated using healthcare cost trend rates that are 1-percent-point lower or 1-percentage point higher than the current rates:

				Current				
			Н	ealthcare Cos	st			
	1% Decrease	•		<b>Trend Rates</b>		1%	Increas	se
Council's proportionate share of the net OPEB asset								
(liability)	\$	-	\$		-	\$		-

#### Note 12 – Schedule of General and Administrative Expenses

General and administrative expenses in the enterprise fund for the year ending June 30, 2025, were as follows:

Salaries and benefits	\$ 580,523
Legal	370,350
Rentals	282,774
Travel and training	2,744
Office supplies	1,963
Computer services	5,810
Telecommunications	21,255
Trustee	112,404
Postage	482
Miscellaneous	 149,194
Total general and administrative	\$ 1,527,499

#### Note 13 – Risk Management

The Council is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to and illnesses of employees; and natural disasters.

## Notes to Financial Statements June 30, 2025

The Council has obtained coverage for job-related injuries to employees and health coverage for its employees in exchange for the payment of premiums to a commercial insurance provider and WVPEIA. Accordingly, the Council has transferred its risk related to job-related injuries and health coverage for employees.

The Council obtained coverage transferring its risk for general liability, property damage, business interruption, errors and omissions, and natural disasters from the West Virginia Board of Risk and Insurance Management in exchange for an annual premium. There were no changes in any of the above coverages or claims in excess of coverage for the year ended June 30, 2025.

#### Note 14 - Restricted Net Position

Restrictions of net position are the result of constraints placed on the use of net position which have been imposed through third party bond indentures and enabling legislation or for the payment of pension benefits. The enterprise fund Statement of Net Position reports \$723,840,903 of net position restricted for bond indentures and enabling legislation of which \$55,442,172 is restricted for the debt service related to the defined loan program segment of the revenue bonds.

#### Note 15 - Commitments

The Council's Enterprise Fund has issued commitments to loan or grant funds to qualifying applicants for a period of time contingent on numerous actions to be completed by the applicants. As of June 30, 2025, \$39,141,459 and \$6,994,035, respectively, were designated by the Council for loans and grants to water and wastewater projects and economic development projects.

#### Note 16 – New Accounting Pronouncement

The Governmental Accounting Standards Board (GASB) has issued the following Statement, which is not yet effective. In April 2024, the GASB issued Statement No. 103, Financial Reporting Model Improvements. This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability as well as addresses certain application issues. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025. Management has not determined the effects this new GASB Statement may have on prospective financial statements.

#### Note 17 – Segment Information

The segment information for the Council's Enterprise Fund is presented in conformity with GAAP. The Defined Loan Program segment consists of a series of defined loans, which are the primary source of repayment of the revenue bonds, as dictated by the bond resolutions.

## Notes to Financial Statements June 30, 2025

#### **Note 17 - Segment Information**

	D	efined Loan Program
ASSETS		
CURRENT	\$	14,089,328
NONCURRENT		119,187,025
Total assets	\$	133,276,353
DEFERRED OUTFLOWS OF RESOURCES		
Losses on bond refundings	\$	485,908
LIABILITIES		
CURRENT	\$	5,620,858
NONCURRENT		72,699,231
Total liabilities	\$	78,320,089
NET POSITON		
Restricted	\$	55,442,172
OPERATING REVENUE		
Charges for services	\$	413,442
OPERATING EXPENSES		
General and administrative		314,876
Interest on bonds		3,016,028
Operating loss		(2,917,462)
NONOPERATING REVENUES (EXPENSES)		
Interest and investment revenue, net of arbitrage		801,294
Transfers (net)		(25,880,255)
Change in net position		(27,996,423)
Beginning net position		83,438,595
Ending net position	\$	55,442,172
Cash flows related to the Defined Loan Program segment:		
Net cash provided by (used in):		
Operating activities	\$	4,455,405
Noncapital financing activities		(29,738,315)
Investing activities		910,857
Beginning cash equivalents		29,405,951
Ending cash equivalents	\$	5,033,898

# Required Supplementary Information

#### Schedule of the Proportionate Share of the Net Pension Liability (Asset)

#### **Public Employees Retirement System Plan**

	Years Ended June 30,																	
	 2025		2024		2023		2022		2021		2020		2019		2018	2017		2016
The Council's proportion (percentage) of the net pension liability (asset)	0.0266%		0.0238%		0.0279%		0.0276%		0.0251%		0.0220%		0.0156%		0.0129%	0.0194%		0.0222%
The Council's proportionate share of the net pension liability (asset)	\$ (43,780)	\$	(1,064)	\$	41,481	\$	(242,553)	\$	132,872	\$	47,307	\$	40,358	\$	55,576	\$ 178,377	\$	123,848
The Council's covered payroll	\$ 379,311	\$	404,500	\$	398,230	\$	418,590	\$	390,847	\$	321,613	\$	239,873	\$	181,050	\$ 277,162	\$	301,770
The Council's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	(11.54%)		(0.26%)		10.42%		(57.95%)		34.00%		14.71%		16.82%		30.70%	64.36%		41.04%
Plan fiduciary net position as a percentage of its total pension liability	101.85%		100.05%		98.17%		111.07%		92.89%		96.99%		96.33%		93.67%	86.11%		91.29%

Note: All amounts are presented as of the measurement date, which is one year prior to the fiscal year end date.

#### **Schedule of Contributions to the PERS**

							Years Ende	ed Ju	ine 30,						
	 2025	 2024	 2023		2022	2021		2020		2019		 2018		2017	 2016
Statutorily required contribution Contributions in relation to the statutorily	\$ 38,551	\$ 34,138	\$ 36,405	\$	39,823	\$	41,859	\$	39,085	\$	32,161	\$ 26,387	\$	21,726	\$ 37,417
required contribution	(38,551)	 (34,138)	 (36,405)		(39,823)		(41,859)		(39,085)		(32,161)	 (26,387)		(21,726)	(37,417)
Contribution deficiency (excess)	\$ <u>-</u>	\$ 	\$ <u>-</u>	\$		\$		\$		\$		\$ <u>-</u>	\$	<u>-</u>	\$ <u>-</u>
The Council's covered payroll Contributions as a percentage of covered	\$ 428,344	\$ 379,311	\$ 404,500	\$	398,230	\$	418,590	\$	390,847	\$	321,613	\$ 239,873	\$	181,050	\$ 277,162
payroll	9.00%	9.00%	9.00%		10.00%		10.00%		10.00%		10.00%	11.00%		12.00%	13.50%

#### Schedule of the Proportionate Share of the Net OPEB Liability (Asset)

#### **Retiree Health Benefit Trust**

							Years Ende	d Ju	ne 30,					
	2025		2024		2023		2022		2021	2020		2019		 2018
The Council's proportion (percentage) of the net OPEB liability (asset)	0.000000%		0.003300%		0.002594%	0.006211%		0.001211%			0.001391%		0.001663%	0.002052%
The Council's proportionate share of the net OPEB liability (asset)	\$ -	\$	(5,223)	\$	4,055	\$	(1,847)	\$	11,494	\$	23,078	\$	35,679	\$ 50,460
The State's proportionate share of the net OPEB liability (asset) associated with the Council	 		(2,229)		1,379		(364)		2,542		4,723		7,374	 10,365
Total proportionate share of the net OPEB liability (asset) associated with the Council	\$ <u>-</u>	\$	(7,452)	\$	5,434	\$	(2,211)	\$	14,036	\$	27,801	\$	43,053	\$ 60,825
The Council's covered employee payroll	\$ 100,474	\$	95,690	\$	30,880	\$	50,796	\$	33,290	\$	42,866	\$	42,914	\$ 67,537
The Council's proportionate share of the net OPEB liability (asset) as a percentage of its covered employee payroll	0.00%		(5.46%)		13.13%		(3.64%)		34.53%		53.84%		83.14%	74.71%
Plan fiduciary net position as a percentage of the total OPEB liability	102.19%		109.66%		93.59%		101.81%		73.49%		39.69%		30.98%	25.10%

Note: All amounts presented are as of the measurement date, which is one year prior to the fiscal year end date.

#### **Schedule of Contributions to the RHBT**

		Years Ended June 30,										
	 2025		2024		2023		2022		2021	2020	2019	2018
Statutorily required contribution	\$ 1,588	\$	-	\$	3,766	\$	3,746	\$	6,878	\$ 5,030	\$ 2,684	\$ 3,345
Contributions in relation to the statutorily required contribution	 (1,588)				(3,766)		(3,746)		(6,878)	(5,030)	 (2,684)	(3,345)
Contribution deficiency (excess)	\$ _	\$	_	\$	_	\$		\$	-	\$ -	\$ -	\$ -
The Council's covered employee payroll Contributions as a percentage of covered	\$ 56,765	\$	100,474	\$	95,690	\$	30,880	\$	50,796	\$ 33,290	\$ 42,866	\$ 42,914
employee payroll	2.80%		0.00%		3.94%		12.13%		13.54%	15.11%	6.26%	7.79%

## Notes to Required Supplementary Information June 30, 2025

#### Note 1 – Trend Information Presented

The accompanying schedules of the Council's proportionate share of the net OPEB and pension liability (assets) and contributions to the RHBT and PERS are required supplementary information to be presented for 10 years. However, until a full 10-year trend is compiled, information is presented in the schedules for those years for which information is available.

#### Note 2 – Pension Plan Amendments

The PERS was amended to make changes which apply to new employees hired July 1, 2015, and later as follows:

- For employees hired prior to July 1, 2015, qualification for normal retirement is age 60 with five years of service or at least age 55 with age and service equal to 80 or greater. A member may retire with the pension reduced actuarially if the member is at least age 55 and has at least 10 years of contributory service, or at any age with 30 years of contributory service. For employees hired July 1, 2015, and later, qualification for normal retirement is 62 with 10 years of service. A member hired after July 1, 2015 may retire with the pension reduced actuarially if the member is between ages 60 and 62 with at least ten years of contributory service, between ages 57 and 62 with at least twenty years of contributory service, or between ages 55 and 62 with at least thirty years of contributory service.
- The straight life annuity retirement benefit is equivalent to 2% of average salary multiplied by years of service. For
  employees hired prior to July 1, 2015, average salary is the average of the three consecutive highest annual
  earnings out of the last fifteen years of earnings. For all employees hired July 1, 2015, and later average salary is
  the average of the five consecutive highest annual earnings out of the last fifteen years of earnings.
- For employees hired prior to July 1, 2015, terminated members with at least five years of contributory service who do not withdraw their accumulated contributions may elect to receive their retirement annuity beginning at age 62. For all employees hired July 1, 2015, and later, this age increases to 64 with at least ten years of contributory service, or age 63 with at least twenty years of contributory service.
- For all employees hired prior to July 1, 2015, employees are required to contribute 4.5% of annual earnings. All employees hired July 1, 2015, and later, are required to contribute 6% of annual earnings.

#### Notes to Required Supplementary Information June 30, 2025

#### Note 3 - Pension Plan Changes in Assumptions

The information in the schedules of the proportionate share of the net pension liability (asset) was based on actuarial valuations rolled forward to measurement dates of June 30 of each year presented below using the following actuarial assumptions:

	Projected Salary Increases			<b>.</b>		Withdra	wal rates		Evnorionco
	State	Nonstate	Inflation Rate	Discount Rate	Mortality Rates	State	Nonstate	Disability Rates	Experience Study
2024	2.75% - 6.86%	3.57% - 7.37%	2.75%	7.25%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2021; Retired healthy males-111% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2021; Retired healthy females-118% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with scale MP-2021; Disabled males-119% of Pub-2010 General / Teachers Disabled Male table, headcount weighted, projected generationally with scale MP-2021; Disabled females-124% of Pub-2010 General / Teachers Disabled Female table, headcount weighted, projected generationally with scale MP-2021; Beneficiary males-109% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2021; Beneficiary females-121% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2021;	2.28 - 45.63%	3.25 - 31.63%	0.004 - 0.250%	2018-2023
2023	2.75% - 5.55%	3.6% - 6.75%	2.75%	7.25%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy males-108% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy females-122% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with Scale MP-2018; Disabled males-118% of Pub-2010 General / Teachers Disabled Males-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled Females-118% of Pub-2010 General / Teachers Disabled Females-118% of Pub-2010 General / Teachers Disabled Females-112% of Pub-2010 General / Teachers Disabled Females-112% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018	2.28 - 45.63%	2.50 - 35.88%	0.005 - 0.540%	2015-2020 - economic assumptions and 2013- 2018 all other assumptions
2022	2.75% - 5.55%	3.6% - 6.75%	2.75%	7.25%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy males-108% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy females-122% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with Scale MP-2018; Disabled Males-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled Genales-118% of Pub-2010 General / Teachers Disabled Female table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary males-112% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018;	2.28 - 45.63%	2.50 - 35.88%	0.005 - 0.540%	2015-2020 - economic assumptions and 2013- 2018 all other assumptions

## Notes to Required Supplementary Information June 30, 2025

#### Note 3 - Pension Plan Changes in Assumptions

	Projected Sa	lary Increases				Withdra	Withdrawal rates		Funanianaa
	State	Nonstate	Inflation Rate	Discount Rate	Mortality Rates	State	Nonstate	Disability Rates	Experience Study
2021	2.75% - 5.55%	3.6% - 6.75%	2.75%	7.25%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy males-108% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy females-122% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with Scale MP-2018; Disabled males-118% of Pub-2010 General / Teachers Disabled Male table, headcount weighted, projected generationally with scale MP-2018; Disabled females-118% of Pub-2010 General / Teachers Disabled females-112% of Pub-2010 General / Teachers Disabled females-115% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018;	2.28 - 45.63%	2.50 - 35.88%	0.005 - 0.540%	2015-2020 - economic assumptions and 2013- 2018 all other assumptions
2020	3.1% - 5.3%	3.35% - 6.5%	3.00%	7.50%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy males-108% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy females-122% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with Scale MP-2018; Disabled Male table, headcount weighted, projected generationally with Scale MP-2018; Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-112% of Pub-2010 General / Teachers Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary males-112% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018	2.28 - 45.63%	2.50 - 35.88%	0.005 - 0.540%	2013-2018
2019	3.1% - 5.3%	3.35% - 6.5%	3.00%	7.50%	Active-100% of Pub-2010 General Employees table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy males-108% of Pub-2010 General Retiree Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Retired healthy females-122% of Pub-2010 General Retiree Female table, below-median, headcount weighted, projected generationally with Scale MP-2018; Disabled males-118% of Pub-2010 General / Teachers Disabled Male table, headcount weighted, projected generationally with scale MP-2018; Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 General / Teachers Disabled females-118% of Pub-2010 Contingent Survivor Male table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018; Beneficiary females-115% of Pub-2010 Contingent Survivor Female table, below-median, headcount weighted, projected generationally with scale MP-2018	2.28 - 45.63%	2.00 - 35.88%	0.005 - 0.540%	2013-2018

## Notes to Required Supplementary Information June 30, 2025

#### Note 3 - Pension Plan Changes in Assumptions

	Projected Sa	jected Salary Increases				Withdrav	val rates		
	State	Nonstate	Inflation Rate	Discount Rate	Mortality Rates	State	Nonstate	Disability Rates	Experience Study
2018	3.0% - 4.6%	3.35% - 6.0%	3.00%	7.50%	Healthy males -110% of RP-2000 Non-Annuitant, Scale AA fully generational Healthy females - 101% of RP-2000 Non-Annuitant, Scale AA fully generational Retired healthy males-110% of RP-2000 Healthy Annuitant, Scale AA fully generational Retired healthy females-101% of RP-2000 Healthy Annuitant, Scale AA fully generational Disabled Males-96% of RP-2000 Disabled Annuitant, Scale AA fully generational Disabled Females-107% of RP-2000 Disabled Annuitant, Scale AA fully generational	1.75 - 35.1%	2 - 35.8%	0 0.675%	2009-2014
2017	3.0% - 4.6%	3.35% - 6.0%	3.00%	7.50%	Healthy males -110% of RP-2000 Non-Annuitant, Scale AA fully generational Healthy females - 101% of RP-2000 Non-Annuitant, Scale AA fully generational Retired healthy males-110% of RP-2000 Healthy Annuitant, Scale AA fully generational Retired healthy females-101% of RP-2000 Healthy Annuitant, Scale AA fully generational Disabled Males-96% of RP-2000 Disabled Annuitant, Scale AA fully generational Disabled Females-107% of RP-2000 Disabled Annuitant, Scale AA fully generational	1.75 - 35.1%	2 - 35.8%	0 0.675%	2009-2014
2016	3.0% - 4.6%	3.35% - 6.0%	3.00%	7.50%	Healthy males -110% of RP-2000 Non-Annuitant, Scale AA fully generational Healthy females - 101% of RP-2000 Non-Annuitant, Scale AA fully generational Retired healthy males-110% of RP-2000 Healthy Annuitant, Scale AA fully generational Retired healthy females-101% of RP-2000 Healthy Annuitant, Scale AA fully generational Disabled Males-96% of RP-2000 Disabled Annuitant, Scale AA fully generational Disabled Females-107% of RP-2000 Disabled Annuitant, Scale AA fully generational	1.75 - 35.1%	2 - 35.8%	0 0.675%	2009-2014
2015	3.0% - 4.6%	3.35% - 6.0%	1.90%	7.50%	Healthy males - 110% of RP-2000 Non-Annuitant, Scale AA; Healthy females - 101% of RP-2000 Non-Annuitant, Scale AA; Disabled males - 96% of RP-2000 Disabled Annuitant, Scale AA; Disabled females - 107% of RP-2000 Disabled Annuitant, Scale AA	1.75 - 35.1%	2 - 35.8%	0 0.675%	2009-2014

#### Notes to Required Supplementary Information June 30, 2025

#### Note 4 - OPEB Plan Changes in Assumptions

The information in the schedules of the proportionate share of the net OPEB liability (asset) was based on actuarial valuations rolled forward to measurement dates of June 30 of each year presented below using the following actuarial assumptions:

	Inflation	Salary Increases	Investment Rate of Return & Discount Rate	Mortality Rates	Healthcare Cost Trend Rates	Experience Study
2024	2.50%	Rates based on 2015-2020 OPEB experience study and dependent on pension plan participation and attained age, and range from 2.75% to 5.18%, including inflation	7.40%, net of OPEB plan investment expense, including inflation	Post-Retirement: Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 100% for males and 108% for females for TRS; Pub-2010 General Below-Median Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 106% for males and 113% for females for PERS; Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2021 and scaling factors of 100% for males and females for Trooper A and Trooper B; Pre-Retirement: Pub-2010 General Employee Mortality Tables projected with MP-2021 and scaling factors of 100% for males and females for TRS; Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2021 for PERS; Pub-2010 Public Safety Employee Mortality Tables projected with Scale MP-2021 for Trooper A and Trooper B	Trend rate for pre-Medicare and Medicare per capita costs of 5.0% medical and 8.0% drug. The trends increase over four years to 7.0% and 9.5%, respectively. The trends then decrease linearly for 5 years until ultimate trend rate of 4.5% is reached in plan year end 2033.	2015-2020
2023	2.50%	Rates based on 2015-2020 OPEB experience study and dependent on pension plan participation and attained age, and range from 2.75% to 5.18%, including inflation	7.40%, net of OPEB plan investment expense, including inflation	Post-Retirement: Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 100% for males and 108% for females for TRS; Pub-2010 General Below-Median Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 106% for males and 113% for females for PERS; Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2021 and scaling factors of 100% for males and females for Trooper A and Trooper B; Pre-Retirement: Pub-2010 General Employee Mortality Tables projected with MP-2021 and scaling factors of 100% for males and females for TRS; Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2021 for PERS; Pub-2010 Public Safety Employee Mortality Tables projected with scale MP-2021 for Trooper A and Trooper B	Trend rate for pre-Medicare and Medicare per capita costs of 7.0% medical and 8.0% drug. The trends increase over four years to 9.0% and 9.5%, respectively. The trends then decrease linearly for 5 years until ultimate trend rate of 4.50% is reached in plan year end 2032.	2015-2020
2022	2.25%	Rates based on 2015-2020 OPEB experience study and dependent on pension plan participation and attained age, and range from 2.75% to 5.18%, including inflation	6.65%, net of OPEB plan investment expense, including inflation	Post-Retirement: Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 100% for males and 108% for females for TRS; Pub-2010 Below-Median Income General Healthy Retiree Mortality Tables projected with MP-2021 and scaling factors of 106% for males and 113% for females for PERS; Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2021 and scaling factors of 100% for males and females for Trooper A and Trooper B; Pre-Retirement: Pub-2010 General Employee Mortality Tables projected with MP-2021 for TRS; Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2021 for PERS; Pub-2010 Public Safety Employee Mortality Tables projected with scale MP-2021 for Trooper A and Trooper B	Trend rate for pre-Medicare per capita costs of 7.0% for plan year end 2023, decreasing by 0.50% for two years then by 0.25% each year thereafter, until ultimate trend rate of 4.25% is reached in plan year 2032. Trend rate for Medicare per capita costs of 8.83% for plan year end 2023, decreasing ratably each year thereafter, until ultimate trend rate of 4.25% is reached in plan year end 2032.	2015-2020
2021	2.25%	Rates based on 2015-2020 OPEB experience study and dependent on pension plan participation and attained age, and range from 2.75% to 5.18%, including inflation	6.65%, net of OPEB plan investment expense, including inflation	Post-Retirement: Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2019 and scaling factors of 100% for males and 108% for females for TRS; Pub-2010 Below-Median Income General Healthy Retiree Mortality Tables projected with MP-2019 and scaling factors of 106% for males and 113% for females for PERS; Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2019 and scaling factors of 100% for males and females for Trooper A and Trooper B; Pre-Retirement: Pub-2010 General Employee Mortality Tables projected with MP-2019 for TRS; Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2019 for PERS; Pub-2010 Public Safety Employee Mortality Tables projected with scale MP-2019 for Trooper A and Trooper B	Trend rate for pre-Medicare per capita costs of 7.0% for plan year end 2020, decreasing by 0.50% for one year then by 0.25% each year thereafter, until ultimate trend rate of 4.25% is reached in plan year 2032. Trend rate for Medicare per capita costs of (31.11%) for plan year end 2022, 9.15% for plan year end 2023, decreasing ratably each year thereafter, until ultimate trend rate of 4.25% is reached in plan year end 2036.	2015-2020
2020	2.25%	Specific to the OPEB covered group. Ranging from 2.75% to 5.18%, including inflation	6.65%, net of OPEB plan investment expense, including inflation	Post-Retirement: Pub-2010 General Healthy Retiree Mortality Tables projected with MP-2019 and scaling factors of 100% for males and 108% for females for TRS; Pub-2010 Below-Median Income General Healthy Retiree Mortality Tables projected with MP-2019 and scaling factors of 106% for males and 113% for females for PERS; Pub-2010 Public Safety Healthy Retiree Mortality Tables projected with scale MP-2019 and scaling factors of 100% for males and females for Trooper A and Trooper B; Pre-Retirement: Pub-2010 General Employee Mortality Tables projected with MP-2019 for TRS; Pub-2010 Below-Median Income General Employee Mortality Tables projected with MP-2019 for PERS; Pub-2010 Public Safety Employee Mortality Tables projected with scale MP-2019 for Trooper A and Trooper B	Trend rate for pre-Medicare per capita costs of 7.0% for plan year end 2022, decreasing by 0.25% each year thereafter, until ultimate trend rate of 4.25% is reached in plan year 2032. Trend rate for Medicare per capita costs of (31.11%) for plan year end 2022, 9.15% for plan year end 2023, 8.40% for plan year end 2024, decreasing gradually each year thereafter, until ultimate trend rate of 4.25% is reached in plan year end 2036.	2015-2020
2019	2.75%	Dependent upon pension system. Ranging from 3.0% to 6.5%, including inflation	7.15%, net of OPEB plan investment expense, including inflation	Post-Retirement: RP–2000 Healthy Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2014 Healthy Annuitant Mortality Table projected with scale MP-2016 on a fully generational basis for Trooper A and Trooper B); Pre-Retirement: RP–2000 Non-Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2014 Employee Mortality Table projected to 2020 with Scale MP-2016 on a fully generational basis for Trooper A and Trooper B	Trend rate for pre-Medicare per capita costs of 8.5% for plan year end 2020, decreasing by 0.5% each year thereafter, until ultimate trend rate of 4.5% is reached in plan year 2028. Trend rate for Medicare per capita costs of 3.1% for plan year end 2020. 9.5% for plan year end 2021, decreasing by 0.5% each year thereafter, until ultimate trend rate of 4.5% is reached in plan year end 2031.	2013-2018

## Notes to Required Supplementary Information June 30, 2025

#### Note 4 - OPEB Plan Changes in Assumptions

	Inflation	Salary Increases	Investment Rate of Return & Discount Rate	Mortality Rates	Healthcare Cost Trend Rates	Experience Study
2018	2.75%	Dependent upon pension system. Ranging from 3.0% to 6.5%, including inflation	7.15%, net of OPEB plan investment expense, including inflation	Post-Retirement: RP–2000 Healthy Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2014 Healthy Annuitant Mortality Table projected with scale MP-2016 on a fully generational basis for Trooper A and Trooper B); Pre-Retirement: RP–2000 Non-Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2014 Employee Mortality Table projected to 2020 with Scale MP-2016 on a fully generational basis for Trooper A and Trooper B	Actual trend used for fiscal year 2018. For fiscal years on and after 2019, trend starts at 8.0% and 10.0% for pre and post-Medicare, respectively, and gradually decreases to an ultimate trend rate of 4.50%. Excess trend rate of 0.13% and 0.00% for pre and post-Medicare, respectively, is added to healthcare trend rates pertaining to per capita claims costs beginning in 2022 to account for the Excise Tax.	2010-2015
2017	2.75%	Dependent upon pension system. Ranging from 3.0% to 6.5%, including inflation	7.15%, net of OPEB plan investment expense, including inflation	Post-Retirement: RP–2000 Healthy Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2000 Healthy Annuitant Mortality Table projected to 2025 with scale BB for Trooper A and Trooper B); Pre-Retirement: RP–2000 Non-Annuitant Mortality Table projected with Scale AA on a fully generational basis for PERS and TRS; RP-2000 Non-Annuitant Mortality Table projected to 2020 with Scale BB for Trooper A and Trooper B	Actual trend used for fiscal year 2017. For fiscal years on and after 2018, trend starts at 8.5% and 9.75% for pre and post-Medicare, respectively, and gradually decreases to an ultimate trend rate of 4.50%. Excess trend rate of 0.14% and 0.29% for pre and post-Medicare, respectively, is added to healthcare trend rates pertaining to per capita claims costs beginning in 2020 to account for the Excise Tax.	2010-2015



## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Directors
West Virginia Infrastructure and Jobs Development Council
Charleston, West Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, and each major fund of the West Virginia Infrastructure and Jobs Development Council (the Council), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements, and have issued our report thereon dated October 1, 2025.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Council's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Brown, Edwards & Company, S. L. P. CERTIFIED PUBLIC ACCOUNTANTS

Charleston, West Virginia October 1, 2025